

114TH CONGRESS  
1ST SESSION

**S.** \_\_\_\_\_

To encourage greater community accountability of law enforcement agencies,  
and for other purposes.

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IN THE SENATE OF THE UNITED STATES

Mr. CARDIN introduced the following bill; which was read twice and referred  
to the Committee on \_\_\_\_\_

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**A BILL**

To encourage greater community accountability of law  
enforcement agencies, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

4 (a) **SHORT TITLE.**—This Act may be cited as the  
5 “Law Enforcement Trust and Integrity Act of 2015”.

6 (b) **TABLE OF CONTENTS.**—The table of contents for  
7 this Act is as follows:

Sec. 1. Short title; table of contents.  
Sec. 2. Definitions.

TITLE I—LAW ENFORCEMENT ACCREDITATION

Sec. 101. Accreditation of law enforcement agencies.

TITLE II—LAW ENFORCEMENT DEVELOPMENT PROGRAMS

Sec. 201. Law enforcement grants.

TITLE III—ADMINISTRATIVE DUE PROCESS PROCEDURES

Sec. 301. Attorney General to conduct study.

TITLE IV—ENHANCED FUNDING TO COMBAT POLICE  
MISCONDUCT

Sec. 401. Authorization of appropriations.

TITLE V—NATIONAL TASK FORCE ON LAW ENFORCEMENT  
OVERSIGHT

Sec. 501. National task force on law enforcement oversight.

TITLE VI—FEDERAL DATA COLLECTION ON LAW ENFORCEMENT  
PRACTICES

Sec. 601. Federal data collection on law enforcement practices.

TITLE VII—MEDALLIONS FOR FALLEN LAW ENFORCEMENT  
OFFICERS

Sec. 701. Medallions for fallen law enforcement officers.

1 **SEC. 2. DEFINITIONS.**

2 In this Act:

3 (1) COMMUNITY-BASED ORGANIZATION.—The  
4 term “community-based organization” means a  
5 grassroots organization that monitors the issue of  
6 police misconduct and that has a national presence  
7 and membership, such as the National Association  
8 for the Advancement of Colored People (NAACP),  
9 the American Civil Liberties Union (ACLU), the  
10 National Council of La Raza, the National Urban  
11 League, the National Congress of American Indians,  
12 or the National Asian Pacific American Legal Con-  
13 sortium (NAPALC).

14 (2) LAW ENFORCEMENT ACCREDITATION ORGA-  
15 NIZATION.—The term “law enforcement accredita-

1       tion organization” means a professional law enforce-  
2       ment organization involved in the development of  
3       standards of accreditation for law enforcement agen-  
4       cies at the national, State, regional, or tribal level,  
5       such as the Commission on Accreditation for Law  
6       Enforcement Agencies (CALEA).

7               (3) LAW ENFORCEMENT AGENCY.—The term  
8       “law enforcement agency” means a State, local, In-  
9       dian tribal, or campus public agency engaged in the  
10      prevention, detection, or investigation, prosecution,  
11      or adjudication of violations of criminal laws.

12              (4) PROFESSIONAL LAW ENFORCEMENT ASSO-  
13      CIATION.—The term “professional law enforcement  
14      association” means a law enforcement membership  
15      association that works for the needs of Federal,  
16      State, local, or Indian tribal law enforcement agen-  
17      cies and with the civilian community on matters of  
18      common interest, such as the Hispanic American  
19      Police Command Officers Association (HAPCOA),  
20      the National Asian Pacific Officers Association  
21      (NAPOA), the National Black Police Association  
22      (NBPA), the National Latino Peace Officers Asso-  
23      ciation (NLPOA), the National Organization of  
24      Black Law Enforcement Executives (NOBLE),  
25      Women in Law Enforcement, the Native American

1 Law Enforcement Association (NALEA), the Inter-  
2 national Association of Chiefs of Police (IACP), the  
3 National Sheriffs' Association (NSA), the Fraternal  
4 Order of Police (FOP), and the National Association  
5 of School Resource Officers.

6 (5) PROFESSIONAL CIVILIAN OVERSIGHT ORGA-  
7 NIZATION.—The term “professional civilian oversight  
8 organization” means a membership organization  
9 formed to address and advance the cause of civilian  
10 oversight of law enforcement and whose members  
11 are from Federal, State, regional, local, or tribal or-  
12 ganizations that review issues or complaints against  
13 law enforcement agencies or individuals, such as the  
14 National Association for Civilian Oversight of Law  
15 Enforcement (NACOLE).

16 **TITLE I—LAW ENFORCEMENT**  
17 **ACCREDITATION**

18 **SEC. 101. ACCREDITATION OF LAW ENFORCEMENT AGEN-**  
19 **CIES.**

20 (a) STANDARDS.—

21 (1) INITIAL ANALYSIS.—The Attorney General  
22 shall perform an initial analysis of existing accredi-  
23 tation standards and methodology developed by law  
24 enforcement accreditation organizations nationwide,

1 including national, State, regional, and tribal accred-  
2 itation organizations.

3 (2) DEVELOPMENT OF UNIFORM STANDARDS.—

4 After completion of the initial review and analysis  
5 under paragraph (1), the Attorney General shall—

6 (A) recommend, in consultation with law  
7 enforcement accreditation organizations, the  
8 adoption of additional standards that will result  
9 in greater community accountability of law en-  
10 forcement agencies and an increased focus on  
11 policing with a guardian mentality, including  
12 standards relating to—

13 (i) early warning systems and related  
14 intervention programs;

15 (ii) use of force procedures;

16 (iii) civilian review procedures;

17 (iv) traffic and pedestrian stop and  
18 search procedures;

19 (v) data collection and transparency;

20 (vi) administrative due process re-  
21 quirements;

22 (vii) video monitoring technology;

23 (viii) juvenile justice and school safe-  
24 ty; and

25 (ix) training; and

1           (B) recommend additional areas for the  
2           development of national standards for the ac-  
3           creditation of law enforcement agencies in con-  
4           sultation with existing law enforcement accredi-  
5           tation organizations, professional law enforce-  
6           ment associations, labor organizations, commu-  
7           nity-based organizations, and professional civil-  
8           ian oversight organizations.

9           (3) CONTINUING ACCREDITATION PROCESS.—

10          The Attorney General shall adopt policies and proce-  
11          dures to partner with law enforcement accreditation  
12          organizations, professional law enforcement associa-  
13          tions, labor organizations, community-based organi-  
14          zations, and professional civilian oversight organiza-  
15          tions to continue the development of further accredi-  
16          tation standards consistent with paragraph (2) and  
17          to encourage the pursuit of accreditation of Federal,  
18          State, local, and tribal law enforcement agencies by  
19          certified law enforcement accreditation organiza-  
20          tions.

21          (b) ACCREDITATION GRANTS.—The Attorney Gen-  
22          eral may make funds available to State, local, tribal law  
23          enforcement agencies, and campus public safety depart-  
24          ments under this section to assist in gaining or maintain-

1 ing accreditation from certified law enforcement accredita-  
2 tion organizations.

3 **TITLE II—LAW ENFORCEMENT**  
4 **DEVELOPMENT PROGRAMS**

5 **SEC. 201. LAW ENFORCEMENT GRANTS.**

6 (a) GRANT AUTHORIZATION.—The Attorney General  
7 may make grants to States, units of local government, In-  
8 dian tribal governments, or other public and private enti-  
9 ties, or to any multijurisdictional or regional consortia of  
10 such entities, to study and implement effective manage-  
11 ment, training, recruiting, hiring, and oversight standards  
12 and programs to promote effective community and prob-  
13 lem solving strategies for law enforcement agencies.

14 (b) PROJECT GRANTS TO STUDY LAW ENFORCE-  
15 MENT AGENCY MANAGEMENT.—Grants made under sub-  
16 section (a) shall be used for the study of management and  
17 operations standards for law enforcement agencies, includ-  
18 ing standards relating to administrative due process, resi-  
19 dency requirements, compensation and benefits, use of  
20 force, racial profiling, early warning systems, juvenile jus-  
21 tice, school safety, civilian review boards or analogous pro-  
22 cedures, or research into the effectiveness of existing pro-  
23 grams, projects, or other activities designed to address  
24 misconduct by law enforcement officers.

1 (c) PROJECT GRANTS TO DEVELOP PILOT PRO-  
2 GRAMS.—

3 (1) IN GENERAL.—Grants made under sub-  
4 section (a) shall also be used to develop pilot pro-  
5 grams and implement effective standards and pro-  
6 grams in the areas of training, hiring and recruit-  
7 ment, and oversight that are designed to improve  
8 management and address misconduct by law enforce-  
9 ment officers.

10 (2) COMPONENTS OF PILOT PROGRAM.—A pilot  
11 program developed under paragraph (1) shall in-  
12 clude the following:

13 (A) TRAINING.—Law enforcement policies,  
14 practices, and procedures addressing training  
15 and instruction to comply with accreditation  
16 standards in the areas of—

17 (i) the use of lethal, nonlethal force,  
18 and de-escalation;

19 (ii) investigation of misconduct and  
20 practices and procedures for referral to  
21 prosecuting authorities use of deadly force  
22 or racial profiling;

23 (iii) disproportionate minority contact  
24 by law enforcement;

25 (iv) tactical and defensive strategy;



- 1 (v) arrests, searches, and restraint;  
2 (vi) professional verbal communica-  
3 tions with civilians;  
4 (vii) interactions with youth, the men-  
5 tally ill, and limited English proficiency,  
6 multi-cultural communities;  
7 (viii) proper traffic, pedestrian, and  
8 other enforcement stops; and  
9 (ix) community relations and bias  
10 awareness.

11 (B) RECRUITMENT, HIRING, RETENTION,  
12 AND PROMOTION OF DIVERSE LAW ENFORCE-  
13 MENT OFFICERS.—Policies, procedures, and  
14 practices for—

- 15 (i) the hiring and recruitment of di-  
16 verse law enforcement officers representa-  
17 tive of the communities they serve;  
18 (ii) the development of selection, pro-  
19 motion, educational, background, and psy-  
20 chological standards that comport with  
21 title VII of the Civil Rights Act of 1964  
22 (42 U.S.C. 2000e et seq.); and  
23 (iii) initiatives to encourage residency  
24 in the jurisdiction served by the law en-

1           enforcement agency and continuing edu-  
2           cation.

3           (C) OVERSIGHT.—Complaint procedures,  
4           including the establishment of civilian review  
5           boards or analogous procedures for jurisdictions  
6           across a range of sizes and agency configura-  
7           tions, complaint procedures by community-  
8           based organizations, early warning systems and  
9           related intervention programs, video monitoring  
10          technology, data collection and transparency,  
11          and administrative due process requirements in-  
12          herent to complaint procedures for members of  
13          the public and law enforcement.

14          (D) JUVENILE JUSTICE AND SCHOOL  
15          SAFETY.—The development of uniform stand-  
16          ards on juvenile justice and school safety, in-  
17          cluding standards relating to interaction and  
18          communication with juveniles, physical contact,  
19          use of lethal and nonlethal force, notification of  
20          a parent or guardian, interviews and ques-  
21          tioning, custodial interrogation, audio and video  
22          recording, conditions of custody, alternatives to  
23          arrest, referral to child protection agencies, and  
24          removal from school grounds or campus.

1                   (E) VICTIM SERVICES.—Counseling serv-  
2                   ices, including psychological counseling, for in-  
3                   dividuals and communities impacted by law en-  
4                   forcement misconduct.

5           (d) AMOUNTS.—Of the amounts appropriated to  
6 carry out this title—

7                   (1) 4 percent shall be available for grants to In-  
8                   dian tribal governments;

9                   (2) 20 percent shall be available for grants to  
10 community-based organizations;

11                   (3) 10 percent shall be available for grants to  
12 professional law enforcement associations; and

13                   (4) the remaining funds shall be available for  
14 grants to applicants in each State in an amount that  
15 bears the same ratio to the amount of remaining  
16 funds as the population of the State bears to the  
17 population of all of the States.

18           (e) TECHNICAL ASSISTANCE.—

19                   (1) IN GENERAL.—The Attorney General may  
20 provide technical assistance to States, units of local  
21 government, Indian tribal governments, and to other  
22 public and private entities, in furtherance of the pur-  
23 poses of this section.

24                   (2) MODELS FOR REDUCTION OF LAW EN-  
25 FORCEMENT MISCONDUCT.—The technical assistance

1 provided by the Attorney General may include the  
2 development of models for State, local, and Indian  
3 tribal governments, and other public and private en-  
4 tities, to reduce law enforcement officer misconduct.  
5 Any development of such models shall be in con-  
6 sultation with community-based organizations.

7 (f) USE OF COMPONENTS.—The Attorney General  
8 may use any component or components of the Department  
9 of Justice in carrying out this title.

10 (g) MATCHING FUNDS.—

11 (1) IN GENERAL.—Except in the case of an In-  
12 dian tribal government or nonprofit community-  
13 based organization, the portion of the costs of a pro-  
14 gram, project, or activity provided by a grant under  
15 subsection (a) may not exceed 75 percent.

16 (2) WAIVERS.—The Attorney General may  
17 waive, wholly or in part, the requirement under  
18 paragraph (1) of a non-Federal contribution to the  
19 costs of a program, project, or activity.

20 (h) APPLICATIONS.—

21 (1) APPLICATION.—An application for a grant  
22 under this title shall be submitted in such form, and  
23 contain such information, as the Attorney General  
24 may prescribe by guidelines.

1           (2) PRIORITY.—For law enforcement agency  
2 applications, priority shall be given to applicants  
3 seeking or having been awarded accreditation from  
4 national law enforcement accreditation organiza-  
5 tions.

6           (3) APPROVAL.—A grant may not be made  
7 under this title unless an application has been sub-  
8 mitted to, and approved by, the Attorney General.

9           (i) PERFORMANCE EVALUATION.—

10           (1) MONITORING COMPONENTS.—

11           (A) IN GENERAL.—Each program, project,  
12 or activity funded under this title shall contain  
13 a monitoring component, which shall be devel-  
14 oped pursuant to guidelines established by the  
15 Attorney General.

16           (B) REQUIREMENT.—Each monitoring  
17 component required under subparagraph (A)  
18 shall include systematic identification and col-  
19 lection of data about activities, accomplish-  
20 ments, and programs throughout the life of the  
21 program, project, or activity and presentation  
22 of such data in a usable form.

23           (2) EVALUATION COMPONENTS.—

24           (A) IN GENERAL.—Selected grant recipi-  
25 ents shall be evaluated on the local level or as

1 part of a national evaluation, pursuant to  
2 guidelines established by the Attorney General.

3 (B) REQUIREMENTS.—An evaluation con-  
4 ducted under subparagraph (A) may include  
5 independent audits of police behavior and other  
6 assessments of individual program implementa-  
7 tions. In selected jurisdictions that are able to  
8 support outcome evaluations, the effectiveness  
9 of funded programs, projects, and activities  
10 may be required.

11 (3) PERIODIC REVIEW AND REPORTS.—The At-  
12 torney General may require a grant recipient to sub-  
13 mit biannually to the Attorney General the results of  
14 the monitoring and evaluations required under para-  
15 graphs (1) and (2) and such other data and infor-  
16 mation as the Attorney General determines to be  
17 necessary.

18 (j) REVOCATION OR SUSPENSION OF FUNDING.—If  
19 the Attorney General determines, as a result of monitoring  
20 under subsection (i) or otherwise, that a grant recipient  
21 under this title is not in substantial compliance with the  
22 terms and requirements of the approved grant application  
23 submitted under subsection (h), the Attorney General may  
24 revoke or suspend funding of that grant, in whole or in  
25 part.

1 (k) DEFINITIONS.—In this section—

2 (1) the term “civilian review board” means an  
3 administrative entity that—

4 (A) is independent and adequately funded;

5 (B) has investigatory authority and staff  
6 subpoena power;

7 (C) has representative community diver-  
8 sity;

9 (D) has policymaking authority;

10 (E) provides advocates for civilian com-  
11 plainants;

12 (F) has mandatory police power to conduct  
13 hearings; and

14 (G) conducts statistical studies on pre-  
15 vailing complaint trends; and

16 (2) the term “private entity” means a private  
17 security organization engaged in the prevention, de-  
18 tection, or investigation of violations of criminal laws  
19 or organizational policy, such as privately operated  
20 campus public safety units or department store secu-  
21 rity.

22 **TITLE III—ADMINISTRATIVE**  
23 **DUE PROCESS PROCEDURES**

24 **SEC. 301. ATTORNEY GENERAL TO CONDUCT STUDY.**

25 (a) STUDY.—

1           (1) IN GENERAL.—The Attorney General shall  
2           conduct a nationwide study of the prevalence and ef-  
3           fect of any law, rule, or procedure that allows a law  
4           enforcement officer to delay the response to ques-  
5           tions posed by a local internal affairs officer, or re-  
6           view board on the investigative integrity and pros-  
7           ecution of law enforcement misconduct, including  
8           pre-interview warnings and termination policies.

9           (2) INITIAL ANALYSIS.—The Attorney General  
10          shall perform an initial analysis of existing State  
11          statutes to determine whether, at a threshold level,  
12          the effect of this type of rule or procedure raises  
13          material investigatory issues that could impair or  
14          hinder a prompt and thorough investigation of pos-  
15          sible misconduct, including criminal conduct, that  
16          would justify a wider inquiry.

17          (3) DATA COLLECTION.—After completion of  
18          the initial analysis under paragraph (2), and consid-  
19          ering material investigatory issues, the Attorney  
20          General shall gather additional data nationwide on  
21          similar rules from a representative and statistically  
22          significant sample of jurisdictions, to determine  
23          whether such rules and procedures raise such mate-  
24          rial investigatory issues.

25          (b) REPORTING.—



1           (1) INITIAL ANALYSIS.—Not later than 120  
2 days after the date of the enactment of this Act, the  
3 Attorney General shall—

4           (A) submit to Congress a report containing  
5 the results of the initial analysis conducted  
6 under subsection (a)(2);

7           (B) make the report submitted under sub-  
8 paragraph (A) available to the public; and

9           (C) identify the jurisdictions for which the  
10 study described in subsection (a)(1) is to be  
11 conducted.

12           (2) DATA COLLECTED.—Not later than 2 years  
13 after the date of the enactment of this Act, the At-  
14 torney General shall submit to Congress a report  
15 containing the results of the data collected under  
16 this section and publish the report in the Federal  
17 Register.

18 **TITLE IV—ENHANCED FUNDING**  
19 **TO COMBAT POLICE MIS-**  
20 **CONDUCT**

21 **SEC. 401. AUTHORIZATION OF APPROPRIATIONS.**

22           There are authorized to be appropriated for fiscal  
23 year 2016, in addition to any other sums authorized to  
24 be appropriated for this purpose—

1           (1) \$5,000,000 for additional expenses relating  
2           to the enforcement of section 210401 of the Violent  
3           Crime Control and Law Enforcement Act of 1994  
4           (42 U.S.C. 14141), criminal enforcement under sec-  
5           tions 241 and 242 of title 18, United States Code,  
6           and administrative enforcement by the Department  
7           of Justice; and

8           (2) \$3,300,000 for additional expenses related  
9           to conflict resolution by the Department of Justice’s  
10          Community Relations Service.

11 **TITLE        V—NATIONAL        TASK**  
12 **FORCE ON LAW ENFORCE-**  
13 **MENT OVERSIGHT**

14 **SEC. 501. NATIONAL TASK FORCE ON LAW ENFORCEMENT**  
15 **OVERSIGHT.**

16          (a) ESTABLISHMENT.—There is established within  
17 the Department of Justice a task force to be known as  
18 the Task Force on Law Enforcement Oversight (herein-  
19 after in this title referred to as the “Task Force”).

20          (b) COMPOSITION.—The Task Force shall be com-  
21 posed of individuals appointed by the Attorney General,  
22 who shall appoint not less than 1 individual from each of  
23 the following:

24               (1) The Special Litigation Section of the Civil  
25               Rights Division.

1           (2) The Criminal Section of the Civil Rights Di-  
2 vision.

3           (3) The Federal Coordination and Compliance  
4 Section of the Civil Rights Division.

5           (4) The Employment Litigation Section of the  
6 Civil Rights Division.

7           (5) The Disability Rights Section of the Civil  
8 Rights Division.

9           (6) The Office of Justice Programs.

10          (7) The Office of Community Oriented Policing  
11 Services (COPS).

12          (8) The Corruption/Civil Rights Section of the  
13 Federal Bureau of Investigation.

14          (9) The Community Relations Service.

15          (10) The Office of Tribal Justice.

16          (11) The unit within the Department of Justice  
17 assigned as a liaison for civilian review boards.

18          (c) POWERS AND DUTIES.—The Task Force shall  
19 consult with professional law enforcement associations,  
20 labor organizations, and community-based organizations  
21 to coordinate the process of the detection and referral of  
22 complaints regarding incidents of alleged law enforcement  
23 misconduct.

1 (d) AUTHORIZATION OF APPROPRIATIONS.—There  
2 are authorized to be appropriated \$5,000,000 for each fis-  
3 cal year to carry out this section.

4 **TITLE VI—FEDERAL DATA COL-**  
5 **LECTION ON LAW ENFORCE-**  
6 **MENT PRACTICES**

7 **SEC. 601. FEDERAL DATA COLLECTION ON LAW ENFORCE-**  
8 **MENT PRACTICES.**

9 (a) AGENCIES TO REPORT.—Each Federal, State,  
10 and local law enforcement agency shall report data of the  
11 practices of that agency to the Attorney General.

12 (b) BREAKDOWN OF INFORMATION BY RACE, ETH-  
13 NICITY, AND GENDER.—For each practice enumerated in  
14 subsection (c), the reporting law enforcement agency shall  
15 provide a breakdown of the numbers of incidents of that  
16 practice by race, ethnicity, age, and gender of the officers  
17 and employees of the agency and of members of the public  
18 involved in the practice.

19 (c) PRACTICES TO BE REPORTED ON.—The practices  
20 to be reported on are the following:

- 21 (1) Traffic violation stops.  
22 (2) Pedestrian stops.  
23 (3) Frisk and body searches.

1           (4) Instances where officers or employees of the  
2 law enforcement agency used deadly force, includ-  
3 ing—

4           (A) a description of when and where dead-  
5 ly force was used, and whether it resulted in  
6 death;

7           (B) a description of deadly force directed  
8 against an officer or employee and whether it  
9 resulted in injury or death; and

10           (C) the law enforcement agency's justifica-  
11 tion for use of deadly force, if the agency deter-  
12 mines it was justified.

13           (d) RETENTION OF DATA.—Each law enforcement  
14 agency required to report data under this section shall  
15 maintain records relating to any matter so reportable for  
16 not less than 4 years after those records are created.

17           (e) PENALTY FOR STATES FAILING TO REPORT AS  
18 REQUIRED.—

19           (1) IN GENERAL.—For any fiscal year, a State  
20 shall not receive any amount that would otherwise  
21 be allocated to that State under section 505(a) of  
22 title I of the Omnibus Crime Control and Safe  
23 Streets Act of 1968 (42 U.S.C. 3755(a)), or any  
24 amount from any other law enforcement assistance  
25 program of the Department of Justice, unless the

1 State has ensured, to the satisfaction of the Attor-  
2 ney General, that the State and each local law en-  
3 forcement agency of the State is in substantial com-  
4 pliance with the requirements of this section.

5 (2) REALLOCATION.—Amounts not allocated by  
6 reason of this subsection shall be reallocated to  
7 States not disqualified by failure to comply with this  
8 section.

9 (f) REGULATIONS.—The Attorney General shall pre-  
10 scribe regulations to carry out this section.

11 **TITLE VII—MEDALLIONS FOR**  
12 **FALLEN LAW ENFORCEMENT**  
13 **OFFICERS**

14 **SEC. 701. MEDALLIONS FOR FALLEN LAW ENFORCEMENT**  
15 **OFFICERS.**

16 (a) IN GENERAL.—The Attorney General, in con-  
17 sultation with the National Law Enforcement Officers Me-  
18 morial Fund, shall create and provide a distinctive medal-  
19 lion to be issued to the survivors of law enforcement offi-  
20 cers—

21 (1) killed in the line of duty; and

22 (2) memorialized on the wall of the National  
23 Law Enforcement Officers Memorial.

24 (b) DISTRIBUTION OF MEDALLIONS.—The Attorney  
25 General shall make arrangements with the National Law

1 Enforcement Officers Memorial Fund to distribute the  
2 medallions to appropriate survivors of each law enforce-  
3 ment officer memorialized on the wall of the National Law  
4 Enforcement Officers Memorial.

5 (c) AUTHORIZATION OF APPROPRIATIONS.—There  
6 are authorized to be appropriated to carry out this section  
7 such sums as may be necessary.